

## Message Text

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PAGE 01 BELGRA 08517 012208Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 H-01 INR-07 IO-13 L-03  
NSAE-00 OIC-02 OMB-01 PA-01 PM-05 PRS-01 SP-02  
SS-15 TRSE-00 DODE-00 ACDA-12 HA-05 BIB-01 CU-04  
EB-08 USIE-00 NSCE-00 INRE-00 SSO-00 /094 W  
-----024194 012225Z /63

O 012100Z DEC 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 3854

C O N F I D E N T I A L BELGRADE 8517

USDEL CSCE

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: GDS  
TAGS: CDCE, OCON, PINT  
SUBJECT: BELGRADE CSCE - DISCUSSION OF JAMMING

REF: A) STATE 282446; B) BELGRADE 8353; C) BELGRADE 7572

SUMMARY: THE USDELEGATION DOES NOT BELIEVE THAT INTRO-  
DUCING AN ANTI-JAMMING PROPOSAL NOW WOULD ACCOMPLISH PUR-  
POSES OUTLINED IN REFTEL (A). IT MIGHT INDEED BE COUNTER-  
PRODUCTIVE.  
END SUMMARY.

1. THE CSCE TOPICS ON WHICH THE SOVIETS HAVE BEEN MOST  
OUTSPOKEN ARE RL/RFE. THEY TOLD US EARLY AND INFORMALLY  
THAT THEY HAD FIRM INSTRUCTIONS ABOUT TL/RFE. THEY  
ATTACKED IN EARLY STAGES OF BASKET III DISCUSSIONS ON  
INFORMATION AND WERE WELL PREPARED. WE BELIEVE THAT  
NATURE OF US RESPONSE COUPLED WITH ALLIED SUPPORT  
HAS MADE THEM WARY, BUT HAS NOT DIMINISHED THEIR OPPOSI-  
TION. CONTINUED FIRM SOVIET OPPOSITION WAS REFLECTED  
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WHEN THEY STRETCHED A POINT IN THE DISCUSSION OF THE  
SWISS PROPOSAL (BELGRADE 8353). THIS WAS DONE OBLIQUELY,  
BUT CLEARLY. THE FACT THAT SOVIETS THEMSELVES ARE  
CARRYING THE BURDEN OF ATTACKS ATTESTS TO THE FORCE OF  
THEIR OPPOSITION. THEIR ALLIES WOULD, OF COURSE, COME  
ALONG UNDER PRESSURE.

2. THE DEPT. WILL REMEMBER THAT THIS WAS ONE OF THE HARDEST ISSUES AT GENEVA AND THE AMBIGUOUS COMPROMISE LANGUAGE IN THE FINAL ACT WAS HARD WON. IN GENEVA, TIME WAS NOT A KEY FACTOR. AT BELGRADE IT IS, AND EVEN THE GENEVA COMPROMISE WOULD NOT HAVE BEEN OBTAINABLE HERE. WE LACK LEVERAGE AS WELL AS TIME.

3. BUCKET II HAS A BURDEN OF 40 PROPOSALS TO DEAL WITH AT PRESENT AND HAS ONLY A LIMITED CHANCE OF RUNNING THROUGH THEM BY THE DECEMBER 16 TERMINAL DATE FOR THE SWB. THE SERIOUS DRAFTING HAS NOT YET BEGUN IN BUCKET III AND DELEGATES ARE SERIOUSLY SEEKING WAYS TO BREAK THE IMPASSE. INTRODUCING ANY NEW PROPOSAL, OR A SIGNIFICANT AMENDMENT, NOW, ESPECIALLY A HIGHLY CONTROVERSIAL ONE WOULD BE UNIVERSALLY POORLY RECEIVED AND BE READ AS A DISRUPTIVE TACTIC. IT WOULD CERTAINLY EXacerbate COUNTER-PROPOSALS FROM THE SOVIETS. THE ENSUING DISCUSSION COULD THEN WEAKEN THE INTERPRETATION OF THE PRESENT FINAL ACT LANGUAGE THAT OUR TACTICS THUS FAR HAVE REINFORCED.

4. THE FINAL LIST OF NEW PROPOSALS BY THE EC-9 HAD A PROPOSAL SIMILAR TO THE SUGGESTION IN REFTEL A. IT WAS IN THE TACTICAL CATEGORY. THESE TACTICAL PROPOSALS ARE RESERVED FOR USE IN SPECIAL SITUATIONS. THE APPROPRIATE TACTICAL SITUATION IS NOT PRESENT NOW. WE  
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PLAN TO DISCUSS THE PROBLEM DISCRETELY WITH SELECTED ALLIES AND WILL BE ALERT FOR CHANGES. HOWEVER, EVEN SHOULD THE SITUATION CHANGE, WE DO NOT BELIEVE THAT THE POSSIBILITY OF GETTING ANY JAMMING LANGUAGE ACCEPTED WOULD BE IMPROVED.

5. FINALLY THE U.S. PROPOSAL ON RESPECT FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS MAKES SPECIFIC REFERENCE TO THE UNIVERSAL DECLARATION OF HUMAN RIGHTS. THE DEPARTMENT WILL RECALL THE ARTICLE 19 MAKES SPECIFIC REFERENCE TO THE FREE DISSEMINATION OF INFORMATION AND THEREFORE INDIRECTLY CRITICIZES JAMMING.

6. WE WILL KEEP DEPARTMENT ADVISED OF ANY DEVELOPMENTS.  
GOLDBERG

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Enclosure:** n/a  
**Executive Order:** GS  
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**Original Handling Restrictions:** n/a  
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**Review Withdrawn Fields:** n/a  
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**Subject:** BELGRADE CSCE - DISCUSSION OF JAMMING  
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**To:** STATE  
**Type:** TE  
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